

## The Presidential Documents – Alive and Under Control

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Today's reality requires a quick response to systemic problems, the lack of solutions of which is reflected in the reforms being carried out in the country. However, enforcement of the normative legal documents used in this regard is necessarily carried out by the competent body through the law enforcement act. In particular, dealing with the execution of adopted legislative documents or implementing it through the development of its legal mechanism certainly plays a big role in regulating the execution of the document. In recent years, the number of electronic portals created in the country has increased so much that it is necessary to place them in one single portal. And this leads to the development of a new concept... In this regard, it should be considered one of the most important tasks for us to ensure the implementation of presidential documents in life and control.

The initiative to control the implementation of legal documents adopted in our country and to implement this task was announced by our honorable President Shavkat Mirziyoyev for the first time. [1].

In the above address, the head of state emphasized the need to ensure timely and effective execution of documents so that everyone can feel the effects of reforms in their lives. Therefore, the Ministry of Justice was assigned the task of introducing a new system for delivering the accepted documents to the authorities, assisting and controlling their application in practice.

It should be noted that in the last 4 years, about 2,000 decrees and decisions have been adopted. But their implementation in regions and organizations is not satisfactory. The coronavirus pandemic and preparations for the autumn-winter season have shown that there are problems in a number of directions. Reforms in the fields of higher education, transport, water management, state property management are not producing the expected results. Because of this, we observed that the managers of these fields were fired. A number of other ministers and deputy ministers were found to be unsatisfactory, and disciplinary punishment was applied to them.

At a meeting chaired by Shavkat Mirziyoyev on January 18, 2021, the President said that the biggest problem in the executive system is the unchanging worldview, ignorance and irresponsibility.

At this meeting, measures to establish a 4-stage effective enforcement system will be discussed. These are implementation planning at the project stage, implementation organization and support, implementation evaluation, and implementation control.

Deputy Ministers of Justice are attached to central agencies to facilitate the practical application of documents. Training of middle and lower level employees is organized according to the decision of each field. The heads of regional departments, city and district departments of the Ministry of Justice are responsible for explaining the decisions to entrepreneurs and citizens.

Presidential documents on January 20, 2021 [2] and the Deputy Minister of Justice Khudoyar Meliyev, who participated in the press conference on the topic of ensuring the effective execution of tasks, gives the following information about the work to be carried out in this direction [3]. "Our president says that the adopted documents are aimed at the people's interest, therefore it is necessary to convey their content to the population, and the Ministry of Justice has proposed to introduce a completely new system in the issue of enforcement - the "Effective enforcement system" (policy implementation) consisting of four stages.

According to the Deputy Minister, it is noted that the new control system will consist of:

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- within the framework of the existing states, the Ministry of Justice has established the Department of Control over the Execution of Decisions of the President of Uzbekistan and its regional departments;
- that the electronic "ijro.gov.uz" system for controlling tasks has been transferred to the Ministry of Justice and the responsible executors have been determined;
- notices and instructions will be issued to them on taking measures to ensure execution, the guilty officials will be brought to administrative responsibility;
- Constant monitoring of the current execution status of assignments.
- Most importantly, in addition, all republican offices and regions are attached to the deputy ministers of justice. Together with leaders, middle and lower level employees will be trained within a week for each new decision. also, it was decided to launch a column entitled "Presidential decisions - in life and control" every 15 days on television and radio in terms of executive issues. according to the new system, each new decision will be sent to the regional justice office, which leader should do what, how to organize the work, and it will be submitted to the governors for execution.

Also, every month we go to the places and carry out targeted and field studies on the implementation of decisions. "We are working on such a system that in the future, non-fulfillment of any assignment of the president will be considered as an emergency," Khudoyar Meliyev said. From now on, the main task of the Ministry of Justice is to deliver the accepted documents to the authorities, to explain them, to help and control their implementation.

According to the analysis, in recent years, the main emphasis was on control over the implementation of decisions. Now a new system is proposed in this matter. According to it, the correct and precise content and essence of the laws, decrees and decisions adopted are directly communicated to the leaders of the region, district (city). In the event of misunderstandings on some issues by the executors specified in these documents, measures will be taken by the justice authorities to fully explain the assignment. in this, the necessary conditions are created for the justice authorities. it is said that when there are difficulties in the execution of the task given by the president or other legal documents, in ensuring the execution by the executive ministries and agencies, the judicial bodies will help to organize the execution of this task.

In the above matter, the fact that the execution and control of the Presidential documents given to the Ministry of Justice is given to the judicial authorities is a truly fair and correct decision.

By the decree of the President of the Republic of Uzbekistan No. PF-6166, the following additional tasks are assigned to the Ministry of Justice **[4]**:

- in order to ensure the timely, complete and high-quality implementation of legislative documents and tasks, including conducting targeted and thematic analytical studies in the area of sectors, regions and agencies together with the accounting chamber and monitoring the situation on the ground;
- in the mass media and social networks, the activity of state bodies and organizations in ensuring the implementation of legislative documents and assignments, under the heading "Presidential decisions - in life and control" with extensive use of public control tools, including the nationwide movement of "Rise" and "Strategy of Development" organization and further acceleration of coverage and discussion with the participation of the center;
- identifying problems and factors that prevent the implementation of legislative documents and assignments, putting specific issues before the relevant ministries and agencies for their solution, ensuring the openness of the activities of state bodies and organizations, non-specific, repetitive developing proposals for reducing tasks and functions, avoiding excessive paperwork and meetings;



- legal and procedural assistance to state bodies and organizations regarding the execution of legislative documents and assignments, participation in the training of the heads of their respective departments on compliance with executive discipline.
- with the above document, the following tasks are assigned to the Ministry of Justice in connection with the operation of the "ijro.gov.uz" portal:
- identifying problems and factors that prevent the implementation of legislative documents and assignments, putting specific issues before the relevant ministries and agencies for their solution, ensuring the openness of the activities of state bodies and organizations, non-specific, repetitive developing proposals for reducing tasks and functions, avoiding excessive paperwork and meetings;
- legal and procedural assistance to state bodies and organizations regarding the execution of legislative documents and assignments, participation in the training of the heads of their respective departments on compliance with executive discipline.

With the above document, the following tasks are assigned to the Ministry of Justice in connection with the operation of the "ijro.gov.uz" portal [5].

It is worth noting that during the high-level visits of the President of the Republic of Uzbekistan, the control of the execution of signed documents and assignments on investment projects is carried out in accordance with the procedure established by the Decree of the President of the Republic of Uzbekistan No. PF-6042 dated August 18, 2020 [6].

In the process of speeding up, it should not be forgotten that we "ijro.gov.uz" platform of electronic agencies "www.project.gov.uz", "www.regulation.gov.uz", "www.e-qaror.uz", " We should not confuse it with the purpose and mission of other platforms such as e-lawyer. However, the goals of an all-in-one electronic information portal are:

- to ensure the fulfillment of the requirements of legal documents on the preparation of projects of regulatory legal documents by wealth management bodies and local government bodies, and the disclosure of information on the results of their public discussion;
- compliance with the unified procedure for carrying out regulatory impact assessment procedures by the drafters of regulatory legal documents;
- implementation of opportunities for consultation with the public during regulatory impact assessment procedures;
- and introduction of a single electronic portal through the unification of other information systems, etc.
- timely and complete reflection of the events related to the procedure of placing the drafts of regulatory legal documents for public discussion on a single electronic portal;
- implementation of the regulatory impact assessment procedure at the initial stage of the law-making process in the Republic of Uzbekistan;
- to create an opportunity to discuss the existing regulatory documents within the framework of expertise in order to determine the rules that prevent the implementation of entrepreneurship and investment activities;
- taking into account the expected increase in the volume of information posted on the single electronic portal (up to 5 thousand per year) and the number of users of the single electronic portal, ensuring the effective and uninterrupted operation of the single electronic portal, increasing the productivity and stability of the single electronic portal (up to 100 thousand user visits per day );
- to ensure the general ease of use of a single electronic portal by all categories of users. providing consulting support and training for registered users;



- to provide "opinions" of a wide range of interested parties with the developers of regulatory legal documents;
- to consolidate the procedures for assessing the impact of regulation and studying the current regulatory documents of various developers, providing a single standard for the implementation of these practices;
- to ensure free and convenient access to information about draft normative legal documents for all participants of the discussion;
- to increase the quality of services and further improve the possibilities of creating and searching for information on a single electronic portal;
- improvement of the functional, informational and visual features of the single electronic portal, updating the design;
- to create an opportunity to implement all processes in the framework of "one office" in the development of normative documents;
- development and adoption of decisions of local state authorities by the population, agreement with interested bodies (visa issuance), conclusion of the legal service of the hokimia on the project, if the project will be of a normative nature, regional justice legal expertise from the authorities, confirmation by the governor with an electronic digital signature, registration, giving them a special number that cannot be repeated, and creation of an opportunity to fully monitor the processes of automatic announcement.

According to the decision of the President of the Republic of Uzbekistan No. PD-5132, the deadlines for the execution of the decrees, decisions, orders and assignments of the President of the Republic of Uzbekistan are considered only by the Ministry of Justice and, in necessary cases, by the Cabinet of Ministers, and proposals that have received the conclusion of the Chamber of Accounts on the basis and with the permission of the President of the Republic of Uzbekistan, it was decided to extend it [7].

According to this decision, the supervision of the timely execution of legislative documents and tasks in the "Ijro.gov.uz" system and the implementation of the "Ijro.gov.uz" system by the Ministry of Justice were once again strengthened. In the "Ijro.gov.uz" system maintained by the Ministry, the execution of legislative documents and assignments is carried out in the following order:

**First stage** — the Administration of the President of the Republic of Uzbekistan sends electronic copies of legislative documents and assignments to the Ministry of Justice;

**The second stage** - the Ministry of Justice enters the tasks to be controlled into the "Ijro.gov.uz" system, determines the responsible executors and the deadlines based on these tasks.

In this case, the Cabinet of Ministers determines the responsible executive, ministries and departments, if necessary, and supervises the assignments based on the tasks in its apparatus for state management bodies, economic associations and other organizations in the government system;

**The third stage** - responsible executives ensure full and timely execution of legal documents and assignments and enter information about this in the "Ijro.gov.uz" system in the prescribed form;

**The fourth stage** — the Ministry of Justice checks the completeness and accuracy of the information entered into the "Ijro.gov.uz" system by the executives responsible for the execution of legislative documents and assignments, approves them or sends them to the executive in charge for processing natadi;

**Fifth stage** — the Cabinet of Ministers checks the completeness and accuracy of the information entered by the state management bodies, economic associations and other organizations in the Government system and checked by the Ministry of Justice in the "Ijro.gov.uz" system, approves them or sends them to the responsible executive sends for processing;



**sixth stage** — the Accounts Chamber checks the completeness and truthfulness of the information entered into the "Ijro.gov.uz" system by responsible executives, approved by the Ministry of Justice and the Government, removes them from control or sends them to the responsible executive for processing;

**Seventh stage** — the Administration of the President of the Republic of Uzbekistan coordinates the activities of organizations that control the execution of legislative documents and tasks, and also, if necessary, re-controls the legislative documents and tasks that have been removed from control, and takes some of them under separate control (only Uzbekistan is subject to control resolved by the Administration of the President of the Republic).

So, the Decision defining the main tasks and functions of the Ministry of Justice of the Republic of Uzbekistan[8] as well as the additional tasks specified in the Decree No. PF-6160, Decisions No. PQ-5132, the fact that it is the responsible ministry in the field of effective organization and monitoring of the implementation of normative and legal documents and states that he truly trusts our head of state and is authorized to implement the unified state policy in the field of law and politics.

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